







Background to the 2014/15 NECER

- The 2014-15 report is the 08th National Compliance and Enforcement Report to be published – "celebrating 10 years"
- Project initiated in conjunction with commencement of operations of the Environmental Management Inspectorate in 2006/7;
- Report represents the work of 9 provincial environmental and 5 provincial parks authorities, DEA, Sanparks, Isimangaliso Wetland Park Authority and SANBI = 18 EMI Institutions Reporting.
- The report is the main communication mechanism that tells the public about the work of the Inspectorate in the preceding financial year.



Objectives of the NECER

Public

- How the sector is doing in giving effect to S24 of the Constitution.
- NGO what compliance and enforcement activities are being taken in **specific** sectors or facilities.

Regulated

- What types of non-compliances are being identified in a specific sector/facility.
- What enforcement action being taken following non-compliances.
- The **types of sentences** being handed down by courts deterrent.

Regulators

- Comparison of performance between various provinces, authorities etc.
- Comparison of performance year on year.
- Identify trends in environmental compliance and enforcement activities.

National Environmental Compliance and Enforcement Lekgotla • 2015

Content Overview

the compliance and enforcement capacity in the country;

the enforcement (criminal, administrative, civil) and compliance monitoring activities (proactive, reactive inspections);



Content Overview

the most prevalent types of environmental crimes per institution

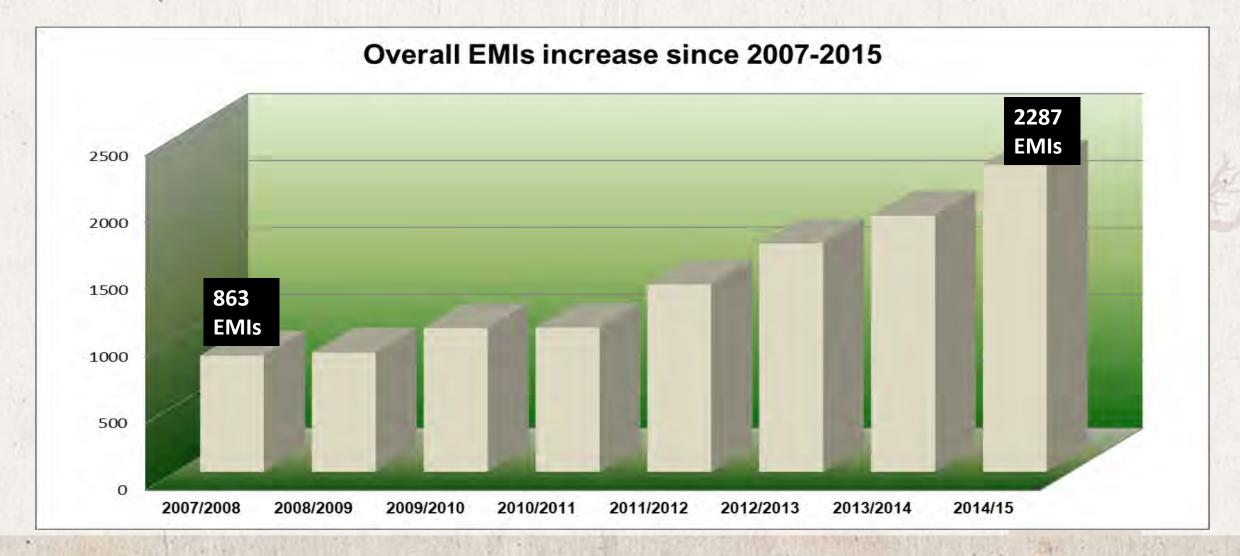


the legislation; court cases and sentences relating to environmental matters

the capacity-building interventions and joint operations with key stakeholders



EMI CAPACITY: YEAR ON YEAR





EMI Capacity per Institution

| Institution Name | 2012-13 | 2013-14 | 2014-15 |
|----------------------|----------------------------|---|---------|
| | National Authorities | | |
| DEA | 63 | 65 | 63 |
| iSimangaliso | 5 | 5 | 2 |
| SANParks | 672 | 686 | 681 |
| Pı | rovincial Environmental Au | uthorities | |
| Eastern Cape DEDEA | 39 | 48 | 52 |
| Free State DESTEA | 30 | 30 | 42 |
| Gauteng DARD | 70 | 64 | 49 |
| KwaZulu-Natal DEDTEA | 34 | 38 | 32 |
| Limpopo DEDET | 104 | 237 | 255 |
| Mpumalanga DARDLEA | 12 | 13 | 14 |
| Northern Cape DEANC | 19 | 19 | 25 |
| North West DREAD | 26 | 32 | 45 |
| Western Cape DEADP | 68 | 66 | 72 |
| | Provincial Parks Author | rities | |
| CapeNature | 22 | 21 | 19 |
| Eastern Cape Parks | 107 | 107 | 107 |
| Ezemvelo | 423 | 474 | 543 |
| Mpumalanga Parks | 11 | 10 | 19 |
| North West Parks | | · 基件 (1) 10 10 10 10 10 10 10 10 10 10 10 10 10 | 89 |
| Grand Total | 1705 | 1917 | 2109 |

EMIs at Local Authority Level

| Province | 2012-13FY | 2013-14FY | 2014-15FY |
|---------------|-----------------|------------|-----------|
| Gauteng | 23 | 21 | 37 |
| Limpopo | 12 | 11 | 10 |
| North West | - 1 | | 9 |
| Western Cape | 12 | 14 | 24 |
| Eastern Cape | _ | _ | 3 |
| KwaZulu-Natal | - 11 <u>- 1</u> | * <u>-</u> | 102 |
| Totals | 47 | 46 | 185 |







EMIs Capacity at a Glance



- There has been a 19.8% increase in the total number of EMIs on the national register from 1915 in 2013/14 to 2294 in 2014/15.
- EMIs at the local authority level have significantly increased from **42** in 2013/14 to **180** at the end of 2014/15 financial year.
- Of the total **2294** EMIs on the national register, **1300** (56%) are Grade 5 EMIs (field rangers employed at national and provincial parks authorities).



- 4 EMI Institutions (Cape Nature, Mpumalanga, MPTA and Isimangaliso) together have only 54 EMIs, comprising less than 3% of the total.
- 2 provinces recorded 0 municipal EMIs (Free State and Northern Cape) and 1 province (Eastern Cape) only has 3;
- Of the 2294, uncertain of how many are full-time compliance and enforcement officials v managers/line function?

Legislative Developments for EMIs

1. National Environmental Management Act 107 of 1998

Regulations:

- Regulations to Phase-Out the Use of PolyChlorinated Biphenyl (PCB) Materials and PCB Contaminated Materials, GNR 549 of 10 July 2014
- Environmental Impact Assessment Regulations, GNR 982 of 4 December 2014
- Regulations Relating to the Procedure to be Followed when Oral Requests are made in terms of section 30A, GNR 310 of 10 April 2015
- National Appeal Regulations, GNR 993 of 8 December 2014
- National Exemption Regulations GNR.994 of 8 December 2014

Notices:

- Listing Notice 1: List of Activities and Competent Authorities Identified in terms of section 24(2) and 24D GNR 983 of 4 December 2014
- Listing Notice 2: List of Activities and Competent Authorities Identified in terms of section 24(2) and 24D GNR 984 of 4 December 2014
- Listing Notice 3: List of Activities and Competent Authorities Identified in terms of section 24(2) and 24D GNR 985 of 4 December 2014





Legislative Developments

2. National Environmental Management: Biodiversity Act 10 of 2004

Regulations:

- Amendment to Threatened or Protected Species Regulation GNR 324 of 29 April 2014
- Delegation of powers and duties under section 87A(1)(a) of the Act GNR 640 of 22 August 2014
- Delegation of powers and duties under section 87A(1)(b) of the Act GNR 639 of 22 August 2014

Notices:

• Trade in Listed Threatened or Protected Species GN 431 of 13 June 2014

3. National Environmental Management Integrated Coastal Management Amendment Act 36 of 2014

Amendment Act

Regulations

Management of Public Launch Sites in the Coastal Zone GNR 497 of 27 June 2014







Legislative Developments

4. National Environmental Management: Air Quality Act 39 of 2004

Regulations:

- Regulations Regarding the Phasing-Out and Management of Ozone-Depleting Substances GN 352 2014
- Regulations Regarding Air Dispersion Modelling GNR 533 of 11 July 2014
- National Atmospheric Emission Reporting Regulations, GNR.283 of 2 April 2015

5. National Environmental Management: Waste Act 59 of 2008

Regulations:

- Proclamation of Part 8 in Chapter 4 of NEM:WA GN 26 of 11 April 2014
- Amendments to the List of Waste Management Activities that have, or are likely to have a Detrimental Effect on the Environment GN 130 of 13 February 2015



Legislative Developments

6. National Environmental Management: Protected Areas Act 57 of 2003

Regulations

 Amendment to the Regulations for the Proper World Heritage Sites GNR 622 of 15 August 20

Note: this excludes **25** sets of d pipeline!!!



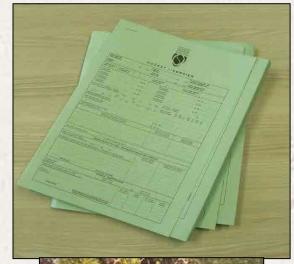
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National Criminal Enforcement Statistics

| | | 2012-13FY | 2013-14FY | 2014-15FY |
|------------------------------|---|----------------------------|-----------|-----------|
| | | Criminal Enforcemer | nt | |
| Arrests by EMIs | | 1818 | 1371 | 1259 |
| Criminal docket | | 1488 | 1861 | 2019 |
| Cases handed t | Even though criming investigations take | 2hX | 378 | 257 |
| NPA declined to prosequi) | long period to final can one expect a | | 15 | 24 |
| Section 105A agbargains) | correlation betwee dockets registered, | | 11 | 15 |
| Acquittals | cases handed to th | | 5 | 6 |
| Convictions (ex | NPA; and hopefully | 70 | 78 | 65 |
| J534 (Admissio number issued | convictions? May i | next 5825 | 1687 | 1390 |
| J534: Total num | more arrests? | 993 | 854 | 686 |
| J534: Total value | of fines paid | R 654 250 | R 498 230 | R 418 181 |
| S24G: Total num | ber of fines paid | 49 | 73 | 100 |

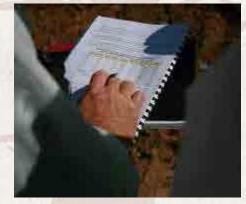






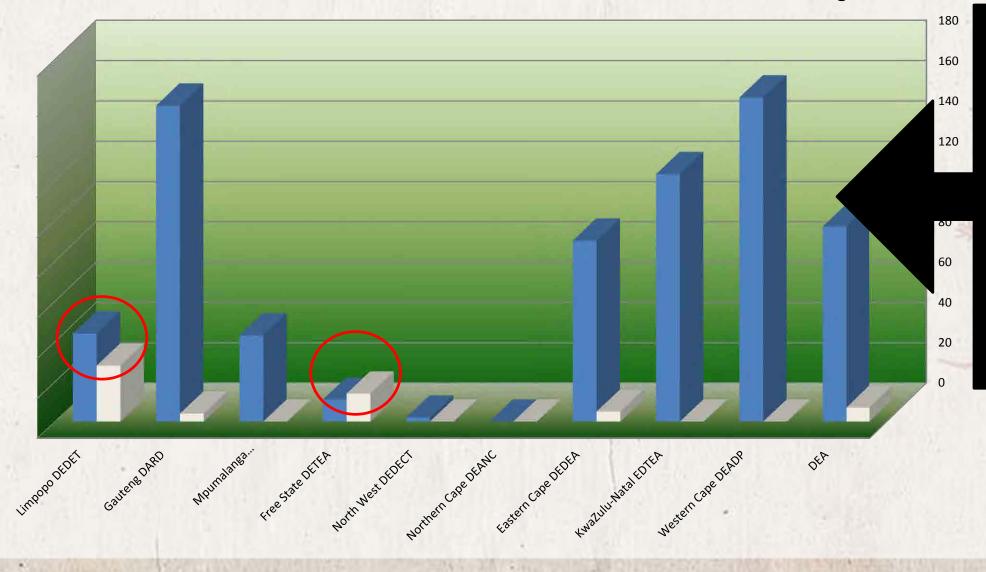
National Administrative Enforcement Statistics

| | Administrative | Enforcem | ent an | d Civil Actions | |
|----------------------------|-------------------------------------|----------|--------|-----------------|-------------|
| Warning letters issued | General increas | se in | | 228 | 364 |
| Pre-directives issued | warning letters | | | 95 | 111 |
| Pre-compliances notice | pre-notices, but general decreas | | | 400 | 436 |
| Directives issued | the number of t | | | 60 | 57 |
| Final compliance notice | notices – can th indicate that | 115 | | 154 | 125 |
| Civil court applications I | compliance being achieved through | 0 | | 2 | 1 |
| S24G administrative fin | – notices? | | 215 | R 12 517 026 | R14 005 423 |
| S24G: Total number of fin | es paid | 49 | | 73 | 100 |





Admin versus Criminal Enforcement Proceedings



Ongoing trend for provincial environmental authorities to use administrative enforcement and national and provincial parks authorities to use criminal. Limpopo and Free State (no separation) = balance

- Administrative Enforcement
- Criminal proceedings

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National Inspections: Pollution, Waste, EIA

| Institution | Facilities Inspected |
|---------------------|----------------------|
| DEA | 72 |
| KwaZulu-Natal EDTEA | 908 |
| Limpopo DEDET | 126 |
| Western Cape DEADP | 202 |
| Mpumalanga DAEDLEA | 158 |
| Gauteng DARD | 236 |
| Grand Total | 1702 |





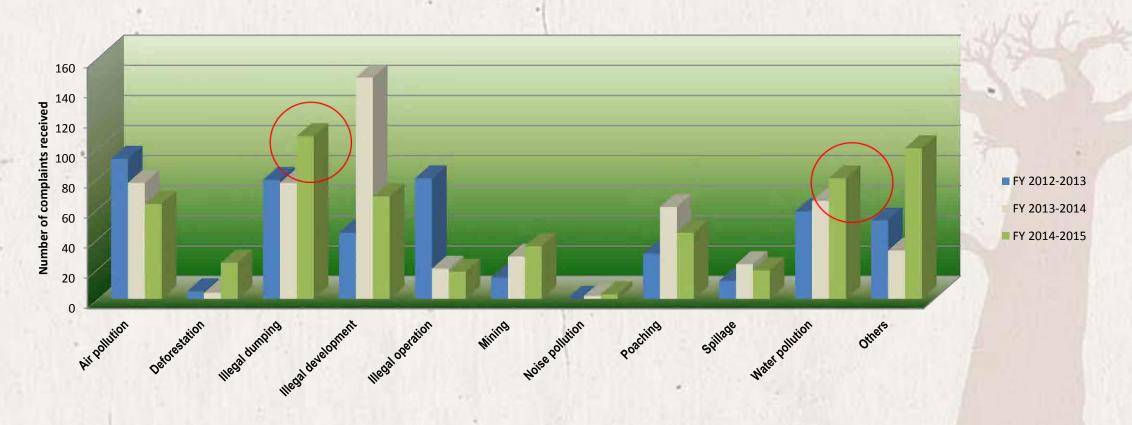
National Inspections: Biodiversity



| Institution | Facilities Inspected |
|-------------------------|----------------------|
| Cape Nature | (439) |
| Free State DESTEA | 21 |
| KwaZulu-Natal DEDTEA | 5 |
| Limpopo DEDET | 670 |
| Northern Cape DEANC | 45 |
| Grand Total | 1180 |

Types of complaints through national hotline

Trends of complaints reported from 2012/13-2014/15





Annual Highlights

| CATEGORY | RESULT | INSTITUTION | LEGISLATION |
|---|--|-------------------------|---|
| Most inspections conducted | Green issues = 5 Brown issues = 908 Blue issues = 4 Total = 917 inspections | KwaZulu-Natal DEDTEA | Multiple |
| Highest sentence of direct imprisonment without a fine option | S v Cheng Jie Liang. (Table View Mas 316/09/2012). The accused was sentenced to 10 years direct imprisonment of which 3 years were suspended on condition that he pays a fine of R5 million within 12 months. | | Section 42(1) of Nature Conservation Ordinance 19 of 1974 |
| Highest sentence for a pollution and waste case | The State v Samancor Chrome Ltd. The accused was found guilty on two counts and sentenced to a fine of R 200 000.In addition, the accused was ordered to pay: • R1 million to DEA's Inspectorate for the "proper execution of their duties, environmental rehabilitation and enforcement training"; | | Contravention of section section 29(4) of ECA |
| | R700 000 to DEA, who was ordered to "in conjunction with the Steelport Primary School, liaise with the Department of Education to develop environmental initiatives for the benefit of the school"; and | | |
| | R100 000 in respect of prosecution costs. | MINISTEN HERE | Em. 11 11 125 |



Annual Highlights

| | CATEGORY | RESULT | INSTITUTION | LEGISLATION |
|---|---|---|-----------------------|--|
| | Highest number of section 24G fines issued | 20 were issued. To date 15 have been paid in the sum of R 1 666 965 | Gauteng DARD | NEMA section 24G |
| į | The highest number of administrative enforcement notices issued | 165 issued | Western Cape DEADP | NEMA and NEM:WA |
| | Highest number of admission of guilt fines issued | 601 were issued in the sum of R161 080 | Limpopo DEDET | Limpopo Environment Management Act |

Industrial Compliance and Enforcement

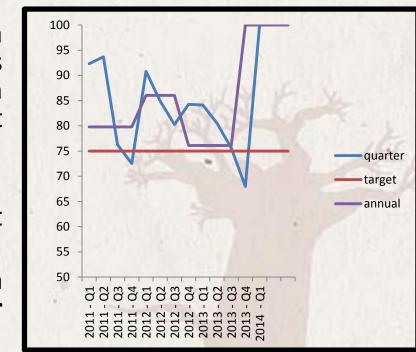
Continued focus on strategic sectors:

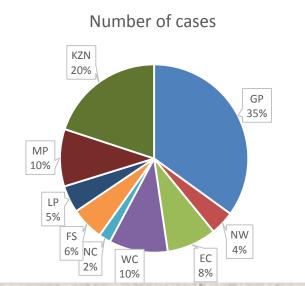
- Ferro-alloy, Steel and Iron
- Refineries
- Power generation
- Hazardous landfill sites
- Healthcare Risk Waste facilities
- Paper and pulp
- Cement

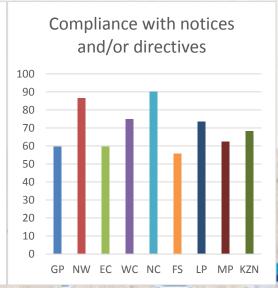


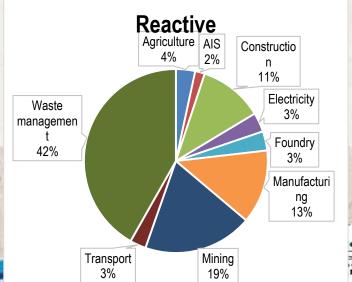
Nuances in measuring compliance behaviour to administrative enforcement notices

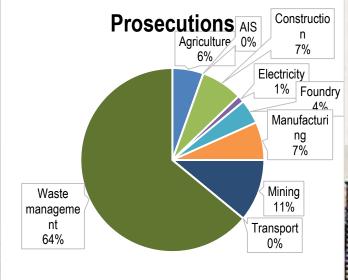
- Paradigm shift in thinking IMPACT DRIVEN ENFORCEMENT a
 move away from reporting on the number of administrative notices
 issued to monitoring environmental improvement from
 administrative enforcement notices (also recognising that
 Enforcement = time and resource intensive)
- **Prioritising sectors** rather than *piece meal* enforcement responses
- **Ultimate objective** alignment and synchronising of enforcement activities to the *State of the Environment*
- Additional Benefit Maximising the deterrent effect through tactical enforcement responses based on compliance trends per sector











- Illegal killing of Rhinoceros and subsequent illegal trade in the horn
 - Integrated Strategic Management Approach (Cabinet decision of Aug 2014)
 - Managing Rhino Populations
 - Compulsory / New Interventions (focused on anti-poaching and security);
 - Long-Term Sustainability Measures Communities; and
 - Game-changing Interventions
- EMI institutions anti-poaching operations / crime scene management / support to SAPS (DPCI, Detectives, Joints Structures) and NPA
- GEF –UNEP Rhino Programme: "Strengthening Law Enforcement Capabilities to Combat Wildlife Crime for Conservation and Sustainable Use of Species in South Africa (Target: Rhinoceros)"
 - Support in relation to rhino DNA programme and forensics to both the VGL and SAPS FSL
 - Forensic equipment / mobile units
 - Training interventions (crime scene and magistrates) and filming



| S v Mandla Chauke (Skuk | |
|-------------------------|--|
| Province | Mpumalanga |
| Court | Nelspruit Regional Court |
| Charge | Murder; illegal hunting of three rhinos, alternatively possession of two horns; possession of firearm; possession of ammunition and trespassing |
| Judgment/Sentence | Murder (common purpose and dolus eventualis) - 15 years imprisonment; Illegal hunting (3 counts for 3 different animals) – 10 years imprisonment per count; Theft of horns – 8 years imprisonment; Possession of firearms – 15 years imprisonment; Possession of ammunition – 7 years imprisonment and Trespassing – 2 years imprisonment Total – 77 years Sentence on theft to run concurrently with the sentence for 3x illegal hunting Sentence on possession of firearm and ammunition to run concurrently with sentence for murder Effective sentence – 47 years imprisonment |



| Province | Western Cape |
|-------------------|---|
| Court | Khayelitsha Regional Court |
| Charge | Section 42(1) of Nature Conservation Ordinance 19 of 1974. |
| Judgment/Sentence | Sentenced to 10 years direct imprisonment of which 3 years is suspended on condition that he pays a fine of R 5 million within 12 months. |
| Note: | Possession of 3427 ivory items, 1002kg - worked ivory value R21 million (CapeNature). |

| Province | Eastern Cape |
|-------------------|---|
| Court | |
| Charge | Three charges of theft, contravention of the Cape Ordinance on Nature and Environmental Conservation of 1974 and Trespassing. |
| Judgment/Sentence | All four accused were sentenced to 7 years' imprisonment of which 3 years were conditionally suspended for 5 years. The three trespassers were given an additional 6 months' imprisonment running concurrently with the first period. The vehicle worth some R 150 000 was forfeited to the state. |
| Note: | Possession of 25 cycads (<i>E.Horridus</i>) worth R 314 000. |

Joint Compliance and Enforcement operations

Fisheries - St Helena Bay

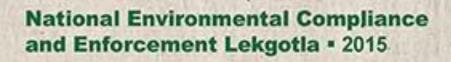
- Operation conducted with the Western Cape DEADP and the respective local authority – 2 July 2014
- 4 facilities inspected and issued with administrative enforcement notices ("pre notices")
- Significant improvements made to the issues raised in the pre notices and no need to follow through with final notices

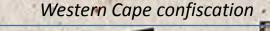


- In preparation of the One Environmental System = Final operation (August 2014) – DMR participated in the operation
- 26 sites targeted across the country
- 20 criminal cases registered
- 30-50 million rands worth of equipment confiscated (pending criminal proceedings)









Joint Compliance and Enforcement operations

General Landfill Site Blitzes:

- LARGEST BLITZ ever undertaken in the waste and pollution sector
- 95 officials participated 3 week period in March 2015 coincided with Waste Summit
- 8 of the 9 provinces participated
- 24 sites targeted
- Low levels of compliance generally





Capacity Building

- EMI Basic Training
 - Basic training (DEA)
 - Executive EMI Training
 - Bridging Training (AIS)
 - Municipal EMI EHP KZN and Western Cape EMI
- EMI Specialised Training
 - Minimum Force
 - Barcode of Wildlife
 - EMI / OR Tambo ports training
 - Biodiversity Crime Scene
- Prosecutors Workshop









Ahead for 2015/16

- Training of Grade 5 EMIs in Kruger National Park (extension to other parks)
- GEF-UNEP Rhino Programme
- Implementation of the National Environmental Compliance and Enforcement Strategy
- Focused operational work across all media based on priorities:
 - Ports of entry / exit
 - Table Mountain National Park
 - Airshed priority areas
 - Operation Phakisa Enhanced and co-ordinated compliance and enforcement programme



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'Green Scorpions' descend on Eastern Cape

Compliance needs co-operative governance

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Green Scorpions clean up firm's act

Rotting medical

warehouse

THREE truck loads of Hingally stored medical waste here been removed from the Johle Method Whate worehouse, to Carpinion

The two-week H1.5-million closesup by the "Green Scorpious", will continue to monther the impedious from the

department waste stockolled in attitudes.

lotinion. other an expend by the Sunday Times that found that the

tune of rotting moderal waste, collocted frees about 200 state has pitals to Geotong and Linupopo, had been stored in the warmbouse.

An environmental management propertor from the department, McEssa Fourte, said the removal of . violated environmental less.

the waste started on Monday, and by Twesday E had been taken to the Hotbrisin high-bassed tendfill after

Pourie said: "Bordrenmental management Inspectors from the department are on the score and

progress of the clean-up and complance with the directive issued to Builde Whele,"

The closes up was to have started at the weekend but was hampered by heavy rains "

The Guilleng MSC for agriculture, respervation and the curreassent, Khahosi Mesonimus, raid the department's Important would take action against those who

In Brakpan for safe Gaposal

one of Myuma-lungs's depart-ment of agriculture and land administration

have stong a punch board factory in the Touche Med breaching covi- Dina Puls.

cummental legisle tion by undertaking unauthorised third activity.

SOMETAN (Mystadorga)

Alfred Messiakpame

Nelspruit

The Green Scorpt

Spender, 12 January 2005, p. 6

Eco-scorpions

sting factory

The department said Some Novolted installed a new drier on its plant that would allow it to increase production without government

The installation of the drier is a Ested activity that requires authorization is brown of the National Envi ronceetal Management Act (Norma).

Department spokesman Petron Makes said his department would impose an undiscissed fine on the company for its non-compliance with the set.

Furthermore, Some Nombord will have to submit the necessary

application for approval.

"In addition to complying with Nema, Some will have to apply to the national Department of Environmental Affairs and Tourism to amend their air quality permit in line with the National Air Country Management Act," said Mahas.

This incident comes in the water of department MEC Dina Pole's call for the latensive implementation of envi-ronmental legislation.

A number of developers and audustries have felt the heat, with some being endered to stop their development and others facing heavy fines.

Green Scorpions close ArcelorMittal dump

Selects Day pt 21/0 Avaidabilities expendition at its West waster ate because of its demoking efficiencies a wager with its wild winer publishers, it was

The prove followed numerous Timbe erounger's picing the end-sengery to plean up to set, Geologic agreeliess, incorrection and environment depart-STATE SALE. 1

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ArcelorMittal feels Green Scorpions' sting Bucietti Sapuli p.17 36

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